Halton Region

Competitiveness Study Cost of Development Findings

Development Charges Advisory Committee

November 3, 2016



Introduction

- Halton Region's 2016 Competitiveness Study includes an examination of non-residential cost of development competitiveness and feasibility.
- Analysis includes Halton area municipalities and comparator municipalities in the GTHA and GGH.
- Analysis updates and builds on 2011 Investment Readiness and Competitiveness Study (2011 Competitiveness Study)



Introduction (cont'd)

- Findings from the Study presented herein is intended to provide insight to the DC Advisory Committee with respect to:
 - The total cost of development and feasibility of typical industrial, office and retail development within Halton in comparison to other municipalities in the broader market; and
 - The impact on competitiveness for industrial, office and retail development within Halton under the proposed DC rates.



Outline of Presentation

- Overview of Study Approach and Methodology
- Cost of Development Key Components
- □ Cost of Development 2011 vs. 2016
- Cost of Development– Municipal Comparative Analysis
- Development Feasibility (Residual Land Value Analysis) – Municipal Comparative Analysis



Overview of Prototypical Development Typologies

Cost of development competitiveness and feasibility assessed across a range of prototypical non-residential developments:

Industrial (General Industrial Building)	 75,000 sq ft. 150,000 sq.ft. 300,000 sq. ft. 750,000 sq ft.
Office	 50,000 sq. ft. – suburban Class A 150,000 sq. ft. – suburban Class A 100,000 sq.ft. Flex Office
Retail	80,000 sq. ft. Neighbourhood Retail400,000 sq.ft. Power Centre



Pro Forma Analysis

- Assessment of select prototypical developments in terms of:
 - **Total Development Cost/Annualized Cost**
 - Allows comparison of the <u>total</u> cost of development across municipalities and shows the impact of cost components on total cost.

Residual Land Value Analysis

- Reflects both revenue potential and development costs under two revenue scenarios:
 - Rental revenue stream evaluates the financial viability of a development project subject to rental income
 - Sale of project evaluates the financial viability of a development project if sold immediately after completion



Cost of Development – Key Components

Key Cost Inputs:

- Construction Costs hard and soft costs
- Cost of Land
- Development Charges
- Provision for Developer Profit
- In Halton, development charges account for an average of 14% of total development costs for a typical industrial development*, a lower share than in 2011.





Development Charges as a Share of Total Development Cost



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Total Development Costs, 2011 vs. 2016



Source: Watson & Associates Economists Ltd., 2016.

Annualized Cost Assessment -Framework

Generating an annualized cost from the total development cost determines the average annual cost of developing and operating a building over a defined time period (i.e. 25 years)

Development Cost - 300,000 sq.ft. Industrial Building in Milton (Greenfield)

Land Cost (per acre)	(A)	\$666,000	
Land Cost (per sq. ft. of building)	(B)	\$40.23	(A) x 18.12 / 300,000
Construction cost (per sq. ft.)	(C)	\$75.64	
Development Charges (per sq. ft.)	(D)	\$17.55	
Developer Profit	(E)	\$6.67	5% x (B+C+D)
Total Development Cost (per sq.	ft.) (F)	\$140.09	(B+C+D+E)
Annualized Development Cost (per	' sq (G)	\$8.41	F x 6%
Property Tax Rate (%)	(H)	2.49	
Assessment (per sq. ft.)	(I)	\$83.40	
Taxes (per sq. ft.)	(J)	\$2.08	(H x I)
Total Annualized Costs (per sq. ft.)	(K)	\$10.49	(G+J)

Source: Watson & Associates Economists Ltd.



Annualized Cost Comparative Analysis 300,000 sq. ft. Industrial Building

- Ranges between \$7.47 and \$13.69 per sq. ft. (average of \$10.01 per sq. ft)
- Milton and Burlington close to survey average
- Oakville higher than survey average while Halton Hills is below
- Proposed Halton DC rates would reduce total annualized cost



Annualized Cost Comparative Analysis 300,000 sq. ft. Industrial Building





Annualized Cost Comparative Analysis 150,000 sq. ft. Office Building

- Ranges between \$17.16 and \$21.49 per sq. ft. (average of \$18.76 per sq. ft)
- Annualized costs in Burlington are close to the survey average
- Oakville higher than the survey average while Halton Hills and Milton are below
- Proposed Regional non-residential DC rates would reduce total annualized cost



Annualized Cost Comparative Analysis 150,000 sq. ft. Office Building





Annualized Cost Comparative Analysis 400,000 sq. ft. Retail Development

- Ranges between \$17.07 and \$20.44 per sq. ft. (average of \$18.35 per sq. ft)
- Annualized costs in Burlington, Halton Hills, Milton are all below the survey average
- Oakville is higher than the survey average
- Proposed Regional non-residential DC rates would increase total annualized cost



Annualized Cost Comparative Analysis 400,000 sq. ft. Retail Development





Key Observations from Cost of Development Analysis

- Development costs have increased across comparator municipalities since 2011–due largely to increases in land costs and development charge rates
- Halton's relative cost competitiveness has remained generally unchanged
- Burlington, Halton Hills and Milton are cost competitive with other GTHA municipalities with respect to industrial, office and retail development
- Oakville is at the upper end of the cost scale



Key Observations from Cost of Development Analysis

- The proposed Regional non-residential DCs reduce annualized cost and assist with Halton's relative competitiveness for industrial and office development
- The proposed rates would however, reduce the Region's cost competitiveness for retail development



Residual Land Value Analysis Rental Revenue Stream Scenario

Residual Land Value Analysis - Assesses financial feasibility of project from a revenue and cost perspective. Example (with rental revenue) :

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Annual Rent (per sq. ft.)	(A)	\$7.03	
Present Value of Future Cash Flow	(B)	\$117.10	(A) / 6%
Less Profit	(C)	\$5.86	(B) x 5%
Development Charges (per sq. ft.)	(D)	\$17.55	
Construction cost (per sq. ft.)	(E)	\$75.64	
Residual Land Value (per sq. ft.)	(F)	\$18.05	(B) - (C+D+E)
Residual Land Value (per acre)	(G)	\$299,000	(F) x 300,000 / 18.12
Employment Land Market Price	(H)	\$666,000	
Residual Land Value to Employment Land Price Rati	i o (I)	0.4	(G) / (H)

Residual Land Value - Milton (Greenfield), 300,000 sq. ft. Industrial Building



Residual Land Value Analysis Project Feasibility Criteria

Residual land Value to Employment Land Price Ratio:

Ratio of 1 or greater – project is likely feasible

Ratio of less than 1 – project is less likely feasible



Residual Land Value Analysis Findings Industrial Rental Revenue Stream

Example - 300,000 sq. ft. industrial building:





Residual Land Value Analysis Findings Office Rental Revenue Stream

Example - 150,000 sq. ft. office building:





Residual Land Value Analysis Findings Retail Rental Revenue Stream





Residual Land Value Analysis Sales Scenario

Residual Land Value analysis under a sales scenario. Example:

Residual Land Value - Milton (Greenfield), 300,000 sq. ft. Industrial Building						
Average Asking Price	(A)	\$124.00				
Less Profit	(B)	\$6.20	(A) x 5%			
Development Charges (per sq. ft.)	(C)	\$17.55				
Construction cost (per sq. ft.)	(D)	\$75.64				
Residual Land Value (per sq. ft.)	(E)	\$24.61	(A) - (B+C+D)			
Residual Land Value (per acre)	(F)	\$407,000	E x 300,000/18.12			
Employment Land Market Price	(G)	\$666,000				
Residual Land Value to Employment Land Price Ra	atio (H)	0.6	(F) / (G)			



Residual Land Value Analysis Findings Industrial Sale Revenue Stream





Residual Land Value Analysis Findings Office Sale Revenue Stream

Example - 150,000 sq. ft. office building:





- Notable improvement in industrial and office market since 2011 – higher market rents
- Despite higher development costs, feasibility of industrial and office projected more favourable in 2016 than in 2011



Industrial

- Sensitivity analysis shows development of smaller industrial buildings (i.e. less than 150,000 sq. ft.) generally not viable throughout GTAH/GGH
- Larger industrial developments in Halton are generally feasible and competitive within GGH
- The proposed Regional DCs have a favourable impact on project feasibility and assist with relative competitiveness of Halton with respect to industrial development



<u>Office</u>

- Office development in Halton is competitive within the GTHA
- Office development is in relative terms more viable than industrial development in Halton
- The viability of office development in North Halton is generally less favourable than in South Halton due to lower net market rents for office space.
- The proposed Regional non-residential DCs reduce annualized cost and assist with Halton's relative competitiveness with respect to office development

<u>Retail</u>

- Retail development is feasible in Halton Region and comparable to that in neighbouring municipalities in the GTHA
- While the proposed Regional non-residential DCs increase annualized cost for retail development in Halton, the overall negative impact on feasibility is marginal



Questions/Comments

Thank you

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